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AGENCY INFORMATION

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TOP FEERET

the Ludnesse Era Bajlis

For most employees of the Federal government, work

continues unchanged when a new man moves into the White House.

Employees of the Bureau of Reclamation, the Labor-Management Services

Administration, or the Commodity Exchange Authority

all go about their jobs in their accustemed ways, mann though changes of administration policy can ultimately have an effect. The pattern of most intelligence work--collection and the production of finished intelligence for a considerable number of officials--remains undisturbed.

But for

those who are turning out intelligence specifically for the President,

the appearance of a new Chief Executive aignals the femore of

foreign countries and in international relations?

**Moreign countries and in international relations?

**Index interest in foreign and frequent servings, or modest portions only as absolutely named?

Will he want only facts, or facts plus interpretation and analysis?

75

Separated or homogenized? Is he willing to read a regular intelligence document, or does he prefer to be briefed?

In each of the previous administrations, OCI had established a satisfactory channel directly to the President. However, the system in had never carried over from one incumbent to the next. Eisenhower did not want the personal weekly briefing from the Director that Truman had the General received; imp/preferred to be briefed in the setting of weekly meetings of the National Security Council. Kennedy did/like to use the NSC with any regularity. Instead he found just what he wanted in the personal, daily intelligence devised for him five months after he entered office.

The Checklist system worked so well with Kennedy that

OCT and the Director naturally hoped to continue it with Lyndon Johnson,

especially as it became apparent that Johnson, like his predecessor,

was not going to have regular NSC meetings. Eventually OCI succeeded,

but after many months of frustration. It was only when contains

he had a firm hold of his administration and when certain

foreign situations forced themselves upon his attention that President

Johnson discovered the usefulness of a daily current intelligence

document.

For a few days after the assassination of room Kennedy,

RECORDERATELY

TEXTIFICITY

TEXTIFICATION

**R. J. Smith took the Checklist to MC McCone at East Building

at 8:30x a.m. The Director then held a staff meeting, after which R.J.

personally

Smith/took the Checklist to Bromley Smith and Gen. Clifton in the White

The briefing of President Johnson from the Checklist, however,

House. Franchout three weeks weekn after the chapt change of administrations,

was done by McCone, who saw the President daily for about three weeks

McCome not daily the Franchout of the Checklist, partly with the purpose of briefing after the assassination.

him for the Checklist.

1/

Although OCI had provided more detail and background information in than usual in its first intelligence books for President on 24 November within two days

Johnson, McCone passed the word through DDI Cline that he would like to see more but shorter items. (Two weeks later Bromley Smith was still and return to a normal checklist.)

and return to a normal checklist.)

and return to a normal checklist.)

expected that topics appearing in the Checklist would be followed up in later issues; therefore, OCI should make even negative reports.

Cline, presumably reflecting the Director's wishes, said that the

<u>Checklist</u> that day should cover military activity in South Vietnam,

the fighting in Laos, the Soviet ICBM developments, and problems in the Berlin air corridors and the Venezuela.

Around the middle of December, when members of the Waite

Housem still using the Checklist tried to pick aprice interligence
when McCone stopped seeing the President daily, the White House staff
triedings triedings
They
tried to get him to read the Checklist, but were largely unsuccessful,

hand. On 16 December, Gen. Clifton told Checklister John Heidemann, that
"If we can't penetrate this sort of wall today or tomorrow, we'll just
have to try something else." In this cloudy atmosphere, the sun came out
occasionally. On the 18th, Clifton said that the staff had finally managed
to get the President to read the "the books"--probably two or three issues.

At Christmastime, the President went to his Texas xark
ranch and shortly after Christmas had Chancellor Erhard as a visitor for
several days. The PICL was cabled to the ranch each day. The report

was limited to notes covering important developments and any information that might be useful in the talks with Erhard. The President returned to Washington on 5 January, and the next day Gen. Clifton, who had been at the ranch, **xiii* told Heidemann that he had been able to get the Checklist to the President with some regularity once Erhard had gone.

On 8 January, however, Clifton was having difficulties not

again--the President had/read the intelligence document since leaving Texas.

Clifton thought there would be a ket-up in the press of business after what was evidently happening was that the President found time for that day's State of the Union speech. He

the Checklist only when there wasn't a press of other business. Uliften-

asked Philip Kennedy for a special report, briefly treating important

and still-current

problems that were covered in them books the President

hadn't read. xin also talked at length-on the problem of the President

not cetting his reading done. Clifton thought, it would be good to try

the system of giving the President a summary of significant intelligence twice a week.

OCI quickly put together an experimental President's covering the period 4-9 January. This was taken by Intelligence Review, / main Richard Lehman, the Assistant for Special Projects, institute Gen. Clifton on 9 January. Clifton thought the Review was the best solution to the problem of the President's intelligencer reading. He and Bundy, agreed that the President would not accept a daily intelligence briefing. The President had instructed Clifton that the DCI was to see him whenever he wished but that otherwise the President relied on Bundy and Clifton to stay on top of the intelligence. Because with no warning the President was likely to ask them/for the latest intelligence; the daily Checklist had to continue. Clifton seemed receptive to OCT's prepace to formal additional per the disc suggested that the Checklist periodically include a special blue-me or green-bordered page containing an operational report. 2/

The next morning Gen. Clifton called Lehman to report that

which he wanted continued.

the White House was very pleased with the Review,/It had been the tried on

the President at breakfast and it had "worked like a charm." 3/

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Inckrinkency.

Because the President was not reading the Checklist every day, DCI McCone wanted texterior and high-level officials be-known of-ten-sensitive /contents beyond the small circle of readers in Kennedy's time -- the Secretaries of State and Defense, McGeorge Bundy at the White House, and the Chairman of the Joint Chiefs. Therefore he obtained permission in February to extend the dissemination to four mens top officials in the State Department, two more in Defense, one on the Joint Chiefs staff, and the Secretary of the Treasury and the Attorney-General. 4/ * The PICL, OCI was Besides doing the somi-weekly Things went along on production of the new of the Resident OCI 's white House staff briefings of the President from time to Administration (Control of Control of Contro The Checklist writers still took the publication to Bromley Smith and Gen. Clifton each morning and received their comments plus occasional playback from the President. When Exertains unusually in the PICL interesting items/caught his eye, Clifton would make a point of bringing

them to the President's attention. On 21 January, for example, he

reacted immediately to the "quotable Khrushchev" item and said he would get right to the President with this. A few days later he instructed OCI to keep the White House "up to the minute" on Cyprus developments. "Hours will make the difference," he said.

Gen. Clifton told James Hanrahan on 28 January that he had talked with the President about the President's Intelligence

Review and Mr. Johnson had said it is just fine. He finds it a very valuable supplement to his occasional briefings from the DCI and he wants it continued without change.

Insert the

Jack Valenti into the intelligence picture. He wanted one of them present when he read the Review at breakfast and he was reported occasionally as discussing Checklist items with them. Although the RET PICL writers continued to meet and talk with Bromley Smith and Gen. Clifton, it began to

look as though Moyers and Velenti were aximally taking the documents to the President.

Insert

plans to spend a weekend
On 25 March the President's preparations for the president's preparations for the president of the p

in Texas

**Extraction from the description of the first state of the

The first

James C. Graham, Acting AD/CI, took up with/Ray Cline
the possibility of his inviting Moyers to CIA headquarters for lunch
and a briefing. Cline wanted to discuss the White House problem
with McCone, but first Wanted a little memorandum on how things were going. 5

OCI then drew up a statement for Cline making the principal points that

The meeting meeting the President's

needs because we had no feedback from him, in contrast to the situation
under Kennedy. The reason for this was that Our contacts at the White House

did 1.5t deal directly with the President on intelligence matters.

OCI wondered how it could establish close links to the President's

immediate staff. 6/

Me Corris

lour borders

Things remained in an unpredictable state for the

next few months, with/occasional indications that OCI's presidential publications had hit the mark. Clifton remarked in May that the Review was the best means of reaching the President, although the PICL registered at times when Valenti was interested in an item. One day when the

PICL was heavy on the side of bad news, Clifton said; "It's no wonder the President doesn't want to read this stuff-it annoys you." There were

days when the President read and initialed both the Review and the PICL.

From mid-year on, thank Mr. Johnson made frequent political trips around the country. Clifton, who was usually with him, said he had more luck getting the President to read his intelligence on the return flights than on the way out, when Mr. Johnson was reviewing his speeches.

expressed some concern to McCone about the security of the Checklist and seemed to prefer that dissemination be limited to the President,

McCone pasced the word down Secretary of Defense McNamara and himself. The DDI was asked to follow up

and also conveyed his

on this matter and was informed that think at the same time that Mccone 5

felt that the President should read the Checklist daily, mx or have it read to him, and should not depend on the semi-weekly Review. 7/

AD(C) R. J. Smith responded in a memorandum of 5 November 1964 to the DCF through the DDI. Swith He Yelt that the Agency would have a graceful readers way of dropping some of its the Checklist and archieve if the publication were to undergo a transformation in which it would acquire a new name, a new cover, and a new format. It would become President Johnson's publication, specifically designed to meet his needs. To increase the maxxix chances of its being read by the Chief Executive, it would be makivexed produced to conform to the President's working habits by being delivered in for late afternoon delivery so that it could be part of his evening reading Smith noted that the Review, which Mr. Johnson "usually reads," was produced washingshing for his evening perusal. Smith also noted the importance of finding ea way to establish direct contact with the President so that OCI could get feedback -co-that a vacuum.

The PDB Aprenis

Smith's proposal for a new publication was accepted and was rapidly put into effect. The last Checklist was dated 30 1964 November and the next day the first issue of the President's Daily Brief (PDB) was delivered to the White House. In substance it resembled the PICL, but it had a fresh appearance, and it wax came out late in the afternoom instead of the early morning. Jack Valenti sent this first issue back to McGeorge Bundy saying that the President read it, liked it, and wanted it continued. Dissemination was cut back, so that the only persons receiving the PDB outside the White House were/Secretary R and Under Secretary of State, the Secretary of Defense, the Deputy Secretary, one Assistant Secretary, the Treasury Secretary, and the Chairman of the Joint Chiefs and Gen. Carroll.

The semi-weekly Review was dropped, but by 16 December

Weekly Review was dropped, but by 16 December

Weekly Review by 16 December

The DCI ordered that the summary meetings of the Current Intelligence

with

Weekly Review be included in each Friday's PDB. The summary, titled

Highlights of the Week, lasted only until 26 February 1965, Browner, and the current intelligence

click whis

failed to arouse presidential interest.

In the ensuing weeks and months, OCI was naturally watching for indications of the success or failure of the restyled

PDB writer
daily for the President. On 13 January,/Thomas PattonyxRDExeritexx

noted that Bromley Smith wrote "The President" in the upper right, of

Copy No. 1. Patton asked whether Smith would like OCI to type theis on.

NexasidxSwith No, said Smith, Futting it on in long-hand gave it a human touch.

result of discussions between McGeorge Bundy and Ray Cline. Bromley Smith
said he was liked the new format and he thought the South Vietnam item
was "exactly right." The President was not interested in the names of
generals and ministers and didn't follow such details.

Further experiments in format followed a talk McCone had but nothing come of them, with the President. There was even a sample Brief that the President could put in his pocket, though the thought of having sensitive material handled this way made Bromley Smith groan.

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In mid-February, Bromley Smith said that the

Vietnam Situation Report, which OCI had begun sending to the White House

daily at 8 a,m., was proving to be very useful; it was going up to the 9 1+ should not be imagined that the

President every morning PDB ariters did not always transacted their business

Smith in transmillity. 1 (Occasionally there was a certain amount of commotion in

where the PDB ers were there. around Promits Smith's office/because of people coming and going to

different meetings in the White House. One day Smith closed his door,

explaining that NEWWAYXWINKEX

Bundy might be able to work this way with all the Indians charging in all the time, but I Can't, especially since I was here till after 11 last night

waiting for the President to leave.

one day Maximulanex Smith unburdened himself/about about

problems Afor himself and the Agency. One of them was the occasional flow of raw

clandestine information directly to the President, who "eats up informa-Snith recognized the wood to got important

- President as And yet time was of the essence. tion" and has a "very short reaction fuse."/ Smith felt

flow should be controlled by a timely

"city editor" somewhere who could make a/package of all the many types of

to PDBer Joseph O. Matthews information, including the operational. At another time, he reiterated/how

short the reaction in times had become at the White House.

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The Impact of Santo Domingo

on 24 April 1965 events took place that resulted in an improvement in the standing of OCI publications in the White House.

On that day an uprising man began against the provisional government of the Dominican Republic. The US fear that Communists might seize control of the country led to the prompt dispatch of Marines to Santo Domingo. President intermediate ——28 April——

By coincidence, that the day they landed/was also the day Johnson wanted a seeedy flow of intelligence

that Admiral William Raborn was sworn in as DCI, succeeding John McCone.

President Hohnson mantant could hardly get enough intelligence on the Reminax situation, and Admiral Raborn was determined to provide the best service the establishment of manual possible. The day after he took office, the Admiral ordered/a CIA task force on the Dominican Republic under E. Drexel Godfrey, chief of OCI's Western Area.

As directed, it provided "complete and around-the-clock CIA intelligence support

Its first task each day was to brief Raborn to

him

to the White House." / The put theregiven readiness to deal with the calls from the

White House. *** Periodically throughout the day and night it issued round-up /*situation reports, and when necessary, spot reports of particular developments.

All these reports were teletyped to the White House, and they were read by the

Mr. Johnson, who was described by Bromley Smith as a present President "who eats

Dominican
publications. It was during the Exwiran crisis that words was received that
the President's Daily Brief had taken firm root in the White House. It was during that

on 21 May that
Bill Moyers said/the President read it "avidly." 9/

Chief
The increased tempo of intelligence service to the white

HENEXE Executive prompted further consideration of the proper EXECUTE to him.

a "greased channel" through process. Bundy should be established for the PDB and any other reports the DCI wants to be sure the President sees. 10/
on 20 May
AD/CI Jack Smith commented/that a "greased channel" already appeared to exist

for the PDB. 11/

the NSC Staff (Mc Feirge Bundy, Bromley Smith, and the Hedeorge Bundy, as the President's Assistant for National Security Affairs, White Ithouse Situation Room)

should be the place of entry for intelligence for Mr. Johnson, although informa-

copies could be sent to Moyers and Valenti. Helms and Cline said There is a copies could be sent to Moyers and Valenti.

hectic
The hartism atmmosphere in the spring of 1965, with the

Dominican situation coming on top of growings difficulties in Vietnam, caused the men in the White House to ask more of intelligence and to tended to preduce sharper reactions in the White House to intelligence and react to it more sharply. Bromley Smith said the President has a "very short first from official sources and not from the press reaction fuse." He wants to hear/about major developments, from so rapid dissemination is essential. He also warned that OCI would soon be asked to report on every coup and to cover all present and potential trouble spots with high precision. He said that in the form future, OCI's reports would not say that the Valencia regime is shaky, but that "Valencia is going to be overthrown by a coup on the umpteenth July by X in Toonerville." Since this would be asking the impossible in most cases, Richard Lehman, OCI's Assistant for Special Projects, went to see Bill Moyers. He explained that it was possible for OCI write 50 pages of intelligence warnings a day, thereby taking out insurance against any possible contingency, but that the office did not believe that this would really serve the President. Lehman said OCI tried to be highly selective in warning of min coups and the like. Moyers expressed understanding of make

Photo de

OCI's difficulties, and the fire died down. This episode had an amusing sequel about eight months later when Bromley Smith pondered the series of army coups in the republics of West Africa. He said he didn't think the President wanted or needed to be informed in advance of every threatened coup. "Otherwise," he said, "you could fill the book with that sort of thing."

The system now seemed to be working satisfactorily. OCI

was fairly confident that the PDB was being read regularly by the President, writers on the

the/PDB team writters and reactions, and reactions, and received useful suggestions, and criticisms, usually from Bromley Smith,

they when it delivered the publication each day. One day in June 1965 thanking

first paragraph of the /lead item in the PDB said "Accumulating information suggests that Hanoi is

bringing North Vietnam to a state of semi-mobilization." The second paragraph

coplained

President Johnson/at the time

would soon be made acress the 17th parallel.

Dusur on p. 19

Johnson
President/was now working better than at previously. material and previously. material and previously. The President of the Steady playback of the United Steady playback of the Steady playback of

reactions of the men regord and Valenti who were closest to Mr. Johnson.

On the other hand, inexperiment OCI was fairly confident that the President was reading the PDB regularly, and the writers on the PDB team received useful guggestions, criticisms, and reactions—usually from Bromley Smith—when they delivered the publication each day.

from Bromley Smith, who said that Gen. Clifton had called from the ranch.

The first sentence of the Vietnmamese item had called from the was also

and was not expected back for several hours. Clifton at first felt he should summon the President to shore. Shith discussed the matter with the PDB writer, Thomas Patton, and there was further conversation with Clifton, who decided that the simply to add the word "but" after the first sentence and continue with the mercural somewhat reassuring second sentence. The case illustrated again.

Foreign developments often maximal provoked alarmadome
spirited reactions from khapowhita Bromley Smith, but it was not often that

he expressed surprise manifestion at the kind-of intelligence he was reading,

substance apart. One such occasion, however, came when the PDB ran an item

-1	•		- 17		•		•	
RECUL	dissension	betw een	and	the Soviet	linion.			
		•	1000	***************************************	0111 0119	ļ		

JFK Act 6 (1)(B)

Commit

entourage.

that and had complained to that the USSR acts on the international scene without consulting its allies, just as in Stalin's time.

The cited the 1962 missile adventure in Cuba and Soviet positions on disarmament. agreed that more coordination was needed. Smith was particularly interested in this item and remarked that it was "fantastic" that we could get this kind of information.

FK...Act 6 (1)(B)

Bromley Smith now and then modified or rewrote items when he felt that they might confuse or unduly alarm the President. In December 1965, for example, President Johnson ordered a halt in the bombing of Markin Vietnam is in the hope of getting negotiations started. A PDB item reported that Hanoi had proadcast a tough restatement of its position, making no reference to the pause in air strikes. Smith, preserving afraid that they resident taken interpretation since the avoid this since the avoid this since the avoid this since the

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It was clear at various times that there were

from Vietnam. When the PDE reported in April 1966 that "the political situation averred appears to be rapidly worsening" in South Vietnam; and farmania that Ky might soon have to take drastic measures to restore authority or make major concessions to the Buddhists, Smith remarked that the article was pessimistic, and that kexazin he had later information. It was, of course, one of the perils of the PDE operation that the white House sometimes had inter fresher reports from the field. Smith handed John Heidemann cables reporting that Ky was going to formulate a new constitution and that the State Department looked upon this bas hopeful. Heidemann agredd that OCI had written in ignorance of this informathon, but added that offhand he would not be optimistic.

Ment in the situation today..." and said "You're going to break the President's whole heart; he thinks things are much better today." When he finished the/dis - heartening heartening report, he tossed the book in the air, whistled, and said, "We'll

have fun tonight. But that's no reason for not writing it as you see it."

Smith had cause for unhappiness again when the PDB had

to report that/Pakistan officials felt that his country was semiconly-iftemporarily, drifting apart from the US and would probably establish closer
relationships with the Soviet Union. Smith told/Allen Valpey that this article
was a "shacker" and that Walt Rostow would be disturbed by it. (Rostow
had replaced McGeorge Bundy as in April 1966.)

Although John McCone had not taken up a/suggestion
in Kennedy's time
that the President's daily give occasional coverage to CIA activities, RET

Admiral Raborn as DCI did adopt this practice. Bromley Smith reacted

negatively to these reports, however, apparently believing that President Johnson
did not like them. He particularly objected in 1966 to a PDB Annex explaining

how CIA used a portable ultra-violet light device in Vietnam to detect

with innorm villagers. Smith did not yent the Agency to advertise in the PDS. The Prosident should be informed of some CIA activities, the Del should send how a memorandum.

and Richard Lehman was DDIOCI. Bramley Smith met-

Late in July 1966 Bromley Smith said that he had some ideas about the PDB and would like to get together with all the writers.) He about 1 leadership them cml the COI/in the Langley building on 3 August. He prefaced his **EKRONOKI**KEX remarks by saying that the way He explained, however, the President was being served: We had no criticisms. homeway that while the President "tolerates" manuary mous documents, he is much more x responsive to a personalized document. He wondered whether the Brief could be signed by Mr. Helms, Then the it would become a personal link between the President and the Director. In regard to content, Smith said the PDB did not have to alert the President to impending crises over which he would have no control. Rather, Smith thought it the PDB could be most useful tems that give a pithy judgmentson situations with which the President is or will be faced. Was Smith said these judgments would be accepted; OCI did not have to support them with argumentation or evidence. emphasized that the Brief writers had to be fully up on US policies and should adequately read presidential speeches. He felt the President is kept/informed of

content, and Smith commented that he mad noticed the change. 11/

· Back to Morning Delivery

A major change in the PDB system occurred at the end of February 1967. Seemingly all that was involved was that President Johnson decided that he would rather get the Brief in the morning than in the evening.

time

However, this change in delivery/forced other changes. The President wanted the Brief at 6:30 a.m., just before he began reading the newspapers. This meant that OCI's closing time on the book was 5 a.m. Nonetheless, the PDB had to

be written in full knowledge of the what was in the morning press.

As/E. Drexel Godfreyx commented, the schedule *put "the highest premium"
on making the publication up to the minute."

15/

Because the provided had to be delivered to the White House Situation Room by 6 a.m., the PDB writers make no longer had a member of the President's staff up and available to receive the book and comment on it. This meant that there was no point in/the writers making the trip to the white House. From this time on, the PDB was delivered by couriers. To make up for the loss of the morning conversations with Bromley Smith, an OCI staff member would visit him occasionally to check on how things were going, and there was also communication by phone.

that "we are much more certain now that he's reading it." He also made a point he was to make several times subsequently, which was that he disapproved of annexes to the Brief. He was afraid that if the Brief were burdened with an Annex, the President would put it aside for later reading—and then not

Smith thought it was an excellent itea for the Break to summarize the conclusions of "Important" national estimates, 161

get back to it. In Brezierisaxax Smith's view, the PDB should be of a length which the President could whip through quickly. It would be received be better if annex-type reports were sent down separately.

Smith continued to admonish OCI writers now and then kex immerspectation and phrases they employed in the PDB. He admitted that that it was hard to know where to draw the line, but he cautioned that that the staff should be careful about did not like "hopping mad," nor, As a rule of thumb, he said the writers should avoid seeming frivolous or light-hearted.

on another occasion, did he care for a description of India as an "unwilling bride."

At the President's fequest, OCI on 7 September 1967 began dealt to attach to the Brief a special Report on North Vietnam that newlected mainly with the effects of the war. The only copy to go outside of the Agency was addressed: "For Bromley Smith - Eyes Only for the President." Beginning with the issue of 6 October, this special Report carried a new section on North Vietnamese treatment of political attitudes toward the war, expressed in statements and demonstrations.